Tower near-miss, Douglas DC-8-71F, January 16, 2001

Micro-summary: Flight navigation malfunction resulted in an inadvertent near-miss with the control tower.

Event Date: 2001-01-16 at 0842 PST

Investigative Body: National Transportation Safety Board (NTSB), USA

Investigative Body's Web Site: http://www.ntsb.gov/

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National Transportation Safety Board NTSB ID: SEA01IA039 Aircraft Registration Number: N8084U FACTUAL REPORT Occurrence Date: 01/16/2001 Most Critical Injury: None AVIATION Occurrence Type: Incident Investigated By: NTSB Location/Time Nearest City/Place State Zip Code Local Time Time Zone 0842 PST WA 98168 Seattle Distance From Landing Facility: Direction From Airport: Airport Proximity: On Airport Aircraft Information Summary Aircraft Manufacturer Model/Series Type of Aircraft McDonnell Douglas DC-8-71F Airplane

Air Medical Transport Flight: No

Narrative

Sightseeing Flight: No

Brief narrative statement of facts, conditions and circumstances pertinent to the accident/incident:

On January 16, 2001, approximately 0842 Pacific standard time, a Boeing (formerly McDonnell ${\tt Douglas)} \quad {\tt DC-8-71F,} \quad {\tt N8084U,} \quad {\tt operating} \quad {\tt as} \quad {\tt Emery} \quad {\tt Worldwide} \quad {\tt Airlines} \quad {\tt flight} \quad {\tt 102} \ \, {\tt on} \ \, {\tt a} \ \, {\tt 14} \ \, {\tt CFR} \ \, {\tt 121} \\$ non-scheduled domestic cargo flight from Dayton, Ohio, deviated to the east of the published final approach course while on the instrument landing system (ILS) approach to runway 16R at Seattle-Tacoma International Airport (Sea-Tac), Seattle, Washington. The deviation, approximately 0.4 nautical mile to the left of the runway 16R localizer centerline, took the aircraft east of parallel runway 16L and in proximity to a new air traffic control (ATC) tower under construction on the airport, which at the time of the incident was approximately 290 feet high (including a construction crane being used to construct the tower.) The crew subsequently initiated a missed approach and made a second approach and landing attempt, which was without further incident. There was no damage to the aircraft or other property in the occurrence. The aircraft's four flight crewmembers (consisting of an airline transport pilot-in-command, first officer, flight engineer, and jumpseating crew member) were not injured. There was also no reported damage or injuries to any objects or persons on the ground, to include the new control tower or construction personnel working on the tower. Instrument meteorological conditions existed at the time of the incident, and the flight was on an instrument flight rules (IFR) flight plan.

The flight crew reported that the captain was the pilot flying at the time of the incident. They reported that the weather at Sea-Tac was initially below landing minimums, which forced them to hold for 20 to 30 minutes. The captain replied that the aircraft was flown on autopilot using flight management system (FMS)/Global Positioning System (GPS) guidance during this period. The crew reported that as the weather improved, the flight was cleared to track inbound on the 020 degree radial of the Seattle VOR, and was subsequently issued radar vectors for the ILS runway 16R approach. The crew stated that at this time, the autopilot was disconnected from the FMS and both Radio/Nav switches were placed to the Radio position. The crew stated that both navigation radios (NAV 1 and NAV 2) were tuned to the ILS runway 16R frequency and identified, the horizontal situation indicators (HSIs) were set up for the approach, the #1 automatic direction finder was tuned to the PARKK nondirectional radio beacon (NDB) (slightly past the glide slope intercept point on the ILS runway 16R final approach, at the final approach fix for a localizer-only approach), and the #2 ADF was tuned to the DONDO NDB (on the missed approach segment of the approach.) The captain reported that the runway visual range (RVR) for runway 16R was 3,000 feet at this time, and that "The autopilot was to be coupled to the #1 Nav for the approach" (the first officer reported that the autopilot was coupled to the #1 NAV for the approach, and that the aircraft initially intercepted and tracked the localizer normally.)

The crew reported that at about PARKK, the first officer's course deviation indicator (CDI) moved full-scale to the right for about two seconds, then returned to center. The first officer reported this to the captain. The crew then queried approach control about their course alignment and were told they were right on course. The crew reported that they then continued their approach to decision height, with all instruments indicating on course and on glide slope. The crew stated

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that at decision height, upon "not receiving the proper visual cues, a missed approach was initiated" (both the captain's and first officer's words). The crew reported that the tower subsequently called and informed them that they were left of course. The flight was then vectored back for another approach, which was completed successfully. The crew reported that for the second approach attempt, the first officer hand flew the approach using the #2 NAV.

Review of a re-recording of ATC communications tapes disclosed that about 0840:45, about 4 1/2 minutes after being cleared for the ILS approach to runway 16R, the crew asked, "how do you show us on course?" The approach radar controller responded, "I show you right on course sir perfect." ATC radar data showed the aircraft in the vicinity of the PARKK compass locator at this time. The flight was then instructed to contact Seattle Tower.

Review of a re-recording of ATC local control communications disclosed that approximately 0839:17, about 2 1/2 minutes before Emery 102 checked on with the tower, a Boeing 737 (B-737), Continental 1869, was cleared into position to hold on the parallel runway, 16L, and remained there for about 5 minutes. About 1 1/2 minutes after Continental 1869 was cleared on to hold on 16L, the aircraft immediately in front of Emery 102 on the 16R ILS approach, Evergreen 836, went around. The reason for Evergreen 636's go-around was not determined by investigators. There was no mention made on the tape of the reason for this go-around, and no indication on the tape that Evergreen 836 was off-course on the approach. Emery 102 then checked in on the tower frequency, about 0841:23. The tower informed Emery 102 that winds were from 060 degrees at 7 knots, touchdown runway visual range was 2,000 feet, midfield RVR was 5,000 feet, and rollout RVR was 2,600 feet, and cleared Emery 102 to land on runway 16R. (NOTE: Published minimum RVR for the runway 16R ILS approach is 1,800 feet.) About 0842:31, the tower controller advised Emery 102, "I'm showing you about a mile east of the centerline sir." The crew of Emery 102 replied, "Emery 102 going missed." Continental 1869 was then cleared for takeoff from runway 16L, about 1 1/2 minutes after Emery 102's missed approach. After Continental 1869 departed, the aircraft immediately following Emery 102 on the 16R ILS approach, Skywest 6817 (an Embraer EMB-120), checked on with the tower and subsequently landed successfully on 16R with no reports of ILS problems on the tape.

ATC radar data on the aircraft, obtained through the Port of Seattle Noise Abatement Office, depicted the aircraft's ground track as generally paralleling the runway 16R extended centerline, approximately 0.4 nautical miles east of the centerline, during the entire final approach segment. According to the radar data, the airplane passed abeam the runway 16R threshold, to the east (left) of both runways, between 0842:22 and 0842:27. At 0842:22, radar showed the airplane's altitude as 600 feet above mean sea level (MSL), and at 0842:27 (by which point it was past the abeam point of the runway 16R threshold) the airplane had descended to 500 feet MSL (its lowest recorded altitude), according to radar. The airplane remained at 500 feet MSL altitude at 0842:32. No radar positions on the aircraft were depicted for the aircraft between 0842:32 and 0843:05 in this data. Decision height (DH) for the runway 16R ILS approach is 626 feet MSL, 200 feet above the runway 16R touchdown zone elevation of 426 feet MSL. The 0856 Seattle-Tacoma METAR observation reported weather conditions as: wind from 060 degrees true at 3 knots; visibility 1/4 statute mile with freezing fog; vertical visibility 100 feet; temperature and dew point both -1 degree C; and altimeter 30.40 inches Hg.

An FAA regional airways facilities official reported that a scheduled periodic flight inspection of the runway 16R ILS system was coincidentally conducted on January 18-19, 2001. The FAA's record of this flight inspection rated the ILS runway 16R front course and glide slope UNRESTRICTED/SAT. The FAA airways facilities official also stated in response to a telephone query by the NTSB investigator-in-charge (IIC) that an aircraft on the numbers on runway 16R, or in the displaced threshold area of that runway, is well outside the runway 16R localizer critical area.

According to an Emery flight safety representative, the incident aircraft was equipped with a UNS-1D Global Positioning System (GPS)-based flight management system (FMS) manufactured by Universal Avionics Systems Corporation of Tucson, Arizona. This system was installed under FAA

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Supplemental Type Certificate (STC) number (ST09247SC) held by Aircraft Systems & Manufacturing, Inc. of Georgetown, Texas. Emery is not certified to utilize this system for area navigation (RNAV) approaches, and does not provide RNAV approach procedures to its flight crews. The FMS incorporates a database for use during the en route phase of flight. According to the Emery flight safety representative, manual entry of data into the FMS is also possible but is not standard practice at the carrier. The Emery flight safety representative further indicated that in post-incident maintenance checks of the aircraft's navigation receivers, no problems were found; and that the Seattle-Tacoma airport reference point (ARP) in the FMS database was checked and found to be accurate. According to the aircraft maintenance log, Emery maintenance personnel removed and replaced the aircraft's #1 NAV receiver after the incident, although they were unable to duplicate the problem reported by the flight crew.

A repeat occurence was reported on the incident aircraft on January 26, 2001. The aircraft maintenance log indicated that on this date, while on a coupled approach to Dayton, Ohio, the aircraft headed left of centerline with the CDI showing on course. Following this incident, ground and inflight troubleshooting was conducted by FAA and Emery personnel at Emery's facilities in Dayton. Inflight system testing disclosed that the autopilot was erratic in pitch, with porpoising about the glide slope. However, maintenance personnel were again unable to duplicate the problem with the CDI. Several aircraft components were removed and replaced at this time, including the #1 and #2 NAV receivers, the captain's horizontal situation indicator (HSI) and radio magnetic indicator (RMI), the first officer's RMI, the #1 and #2 instrument amplifiers, the #1 flight director computer, the pitch computer, and the autopilot controller system. The coaxial cables for the entire #1 and #2 VOR/localizer system were also checked (including the connectors), and all cable checks were reported to be normal.

A second repeat occurrence of the problem was reported on the incident aircraft in early February 2001. This incident took place on an approach to Newark, New Jersey. Following the second repeat occurrence, the aircraft was ferried to Dee Howard Aircraft Maintenance (DHAM), San Antonio, Texas, for further evaluation. Maintenance personnel working at DHAM discovered a defective K1 relay, a source selector for the captain's side instruments. The maintenance personnel found during a ramp test of the course deviation circuitry that the captain's CDI jumped whenever the area around the FMS switching matrix or the K1 relay itself was physically tapped. When a replacement K1 relay was installed, this anomaly was not observed. Maintenance personnel also discovered an anomaly during the autopilot pitch computer self test, which was resolved by replacing the fore and aft pitch accelerometers. Maintenance personnel further discovered that by replacing the BNC connectors at NAV 1 and NAV 2, significant improvements in system efficiency were attained. No anomalies with the first officer's CDI were reported.

Bench tests on the first officers instruments (including radio magnetic indicator [RMI], pictorial deviation indicator [PDI], #2 NAV radio, and two amplifier racks), identified two anomalies: 1) the first officers compass slaving was not working properly, with the first officer's compass card running as a free directional gyro (DG); and 2) the first officers PDI glide slope needle would stick at the stop. The #2 NAV radio was found to operate within manufacturer's specifications. No anomalies with the first officer's CDI indications, or false "on glide slope" indications, were reported from bench testing of the first officer's instruments.

The cockpit voice recorder (CVR) from the incident aircraft was sent to the NTSB Vehicle Recorders Division, Washington, D.C., for readout. Preliminary review of the CVR recording disclosed that the CVR, an older tape-based unit, had malfunctioned and that the recording contained no usable data.

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Landing Facility/Approach Information Airport Name Seattle-Tacoma International SEA Airport ID: Airport Elevation Runway Used 16R Seattle-Tacoma International SEA Airport ID: Airport Elevation Runway Used 16R Seattle-Tacoma International SEA Airport ID: Airport Elevation Runway Used 16R Seattle-Tacoma International SEA Airport ID: Airport Elevation Runway Used 16R Seattle-Tacoma International SEA Airport ID: Airport Elevation Runway Used 16R Seattle-Tacoma International SEA Airport ID: Runway Used Runway Length Runway Width 16R Seattle-Tacoma International SEA Airport ID: Runway Surface Condition: Unknown VFR Approach/Landing: None Aircraft Information Aircraft Manufacturer Model/Series DC-8-71F Seatal Number 16Sept 14Sept 14	AVIATION			Occurrence Type: Incident										
Airport Name	41,80													
Runway Surface Type: Concrete Runway Surface Condition: Unknown Type Instrument Approach: ILS-complete VFR Approach\Landing: None Aircraft Information Aircraft Manufacturer McDonnell Douglas DC-8-71F Model/Series DC		Airport	ID:	Airport Elevat	port Elevation Runway Used			Runwa	ay Lengt	h	Runv	vay Width		
	Seattle-Tacoma International SE					429 Ft.	MSL	16R 942			425 1		150	
Type Instrument Approach: ILS-complete VFR Approach/Landing: None Aircraft Information Aircraft Manufacturer Model/Series DC-8-71F Model/Series DC-8-71F Model/Series DC-8-71F A5974 Airworthiness Certificate(s): Transport Landing Gear Type: Retractable - Tricycle Homebuilt Aircraft? No Number of Seats: 7 Certified Max Gross Wt. 328000 LBS Number of Engines: 4 Engine Manufacturer: Model/Series: Pated Power: CFM International CFM International CFM Series: Pated Power: CFM Series - Aircraft Inspection Information Type of Last Inspection Information 111.43 Hours 73964.5 Hours - Emergency Locator Transmitter (ELT) Information ELT Installed? No ELT Operator? Owner/Operator Information Registered Aircraft Owner Aero USA Inc. c/o GPA Corporation City Danhur State State City Code Operator Of Aircraft Emery Worldwide Airlines Operator Does Business As: Operator Designator Code: RRXA - Type of U.S. Certificate(s) Holt: Air Carrier Operating Certificate(s) Supplemental Operator Certificate: Operator Certi	Runway Surface Type: Concrete													
Aircraft Information Aircraft Manufacturer Model/Series Serial Number 45974	Runway Surface Condition: Unknown													
Aircraft Information Aircraft Manufacturer McDonnell Douglas DC-8-71F Model/Series DC-8-71F Airworthiness Certificate(s): Transport Landing Gear Type: Retractable - Tricycle Homebuilt Aircraft No Number of Seats: 7 Certified Max Gross Wt. 328000 LBS Number of Engines: 4 Engine Type: Turbo Fan CFM International CFM56-2 Rated Power: CFM Series: CFM56-2 Rated Power: CPM International CFM56-2 Rated Power: CPM Series: CPM Series Address Lee Farm Corporate Park - 83 Wooster Heights City Danbury CT 06810 Street Address Corporator of Aircraft Corporator Of Aircraft City Danbury CT 06810 Street Address Corporator Operator Designator Code: RRXA Type of U.S. Certificate(s): Supplemental Operator Operator Certificate: City Corporator Certificate: City Corporator Certificate: City Corporator Certificate: Corporator Certif	Type Instrument Approach: ILS-complete													
Model/Series DC-8-71F	VFR Approach/Landing: None													
McDonnell Douglas	Aircraft Information													
Landing Gear Type: Retractable - Tricycle Homebuilt Aircraft? No Number of Seats: 7	Aircraft Manufacturer McDonnell Douglas													
Momebuilt Aircraft? No	Airworthiness Certificate(s): Transport													
Engine Type: Turbo Fan CFM International CFM56-2 Rated Power: CFM International CFM56-2 22000 LBS - Aircraft Inspection Information Type of Last Inspection Unknown 12/2000 Time Since Last Inspection Airframe Total Time 12/2000 Time Since Last Inspection Since	Landing Gear Type: Retractable	- Tricycle												
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Unknown 12/2000 111.43 Hours 73964.5 Hours - Emergency Locator Transmitter (ELT) Information ELT Installed? No ELT Operated? ELT Aided in Locating Accident Site? Owner/Operator Information Registered Aircraft Owner Aero USA Inc. c/o GPA Corporation Operator of Aircraft Emery Worldwide Airlines Operator Does Business As: - Type of U.S. Certificate(s) Held: Air Carrier Operating Certificate Operator Emery Information 12/2000 ELT Aided in Locating Accident Site? City Danbury Street Address City Danbury Street Address One Emery Plaza City Vandalia Operator Designator Code: RRXA - Type of U.S. Certificate(s) Held: Air Carrier Operating Certificate(s): Supplemental Operator Designator Code: RRXA Operator Designator Code: RRXA Operator Designator Code: RRXA	- Aircraft Inspection Information													
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- Type of U.S. Certificate(s) Held: Air Carrier Operating Certificate(s): Supplemental Operating Certificate: Operator Certificate: Regulation Flight Conducted Under: Part 121: Air Carrier	Operator Does Business As:									<u> </u>		10011		
Operating Certificate: Regulation Flight Conducted Under: Part 121: Air Carrier	- Type of U.S. Certificate(s) Held:													
Regulation Flight Conducted Under: Part 121: Air Carrier	Air Carrier Operating Certificate(s)	Supplemental												
	Operating Certificate: Operator Certificate:													
	Regulation Flight Conducted Unde	r: Part 121: Air Ca	arrier											
				estic; C	Cargo									
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AVIATION	Occurren	Occurrence Type: Incident										
First Pilot Information												
Name		City			St	ate	Date of Birth	Age				
On File	On File)		Or	n File		53					
Sex: M Seat Occupied: Left Prin	ncipal Profes	n Pilot			Certifica	ate Num	ber: On File	•				
Certificate(s): Airline Transport; Commerc												
Airplane Rating(s): Multi-engine Land												
Rotorcraft/Glider/LTA: Helicopter												
Instrument Rating(s): Airplane												
Instructor Rating(s): None												
Type Rating/Endorsement for Accident/Incident Aircra	ft? Yes			Current	Biennial Flig	ht Revie	ew? 01/2	2001				
Medical Cert.: Class 1 Medical Cert. Statu	s: Valid Me	dicalw/ wa	aivers/lii	n.	Date	of Last M	1edical E	Exam: 12/2000				
I												
- Flight Time Matrix All A/C This Make and Model	Airplane Single Engine	Airplane Mult-Engine	Nigh	Actua	Instrument Actual Simo		Rotorcraft	Glider	Lighter Than Air			
Total Time 13949 8419												
Pilot In Command(PIC) 11369 8000												
Instructor												
Last 90 Days 198 198												
Last 30 Days 34 34												
<u> </u>	Last 24 Hours 6 6 6											
Seatbelt Used? Yes Shoulder Harness	Used? Yes			Toxicology Performed? No Second Pilot? Yes								
Flight Plan/Itinerary												
Type of Flight Plan Filed: IFR												
Departure Point			T	State	Airport Ide	ntifier	Depa	arture Time	Time Zone			
Dayton				ОН	I DAY		0703	3	EST			
Destination			State Airport Ide		ntifier							
Same as Accident/Incident Location												
Type of Clearance: IFR												
Type of Airspace: Class B												
Weather Information												
Source of Briefing: Company												
Method of Briefing: Unknown												
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AYIATION				Occurrence Type: Incident										
Weather Information														
WOF ID	Observation Time	Time 2	Zone	WOF Elevati	ion	WOF Di	WOF Distance From Accid				Direction From Accident Site			
SEA	0856	PST		429 Ft.	. MSL				NM		Deg. Mag.			
Sky/Lowes	st Cloud Condition: Part	100 Ft. AGL					Condition of Light: Day							
Lowest Ceiling: Indefinite (V V)				100 Ft.	AGL	Visibi	ility: 0.25		SM	Altir	meter:	30.40	"Hg	
Temperatu	ure: -1 °C	e: -1 °C Dew Point:			-1 °C Wind Direction: 30					Der	nsity Altitude:		Ft.	
Wind Spee	ed: 4	Gu	usts:		Weath	ner Condti	ons at Acc	cident S	ite: Instrume	ent C	Conditions			
Visibility (R	RVR): Ft.	. Vis	isibility (RV	V)	SM Intensity of Precipitation:									
Restrictions to Visibility: Fog														
Type of Precipitation:														
Accident Information														
Aircraft Dar	mage: None			Aircraft Fir	Aircraft Fire: None					losio	n None			
Classificati	ion: U.S. Registered/L	J.S. Soi	il											
- Injury Su	ımmary Matrix	Fatal	I Serio	ous Mino	or	None	TOTAL	T						
First Pi	ilot					1		1						
Second	d Pilot					1		1						
Studen	nt Pilot							7						
Flight I	Instructor							7						
Check	Pilot							7						
Flight E	Engineer					1		1						
Cabin A	Attendants							7						
Other C	Crew					1		1						
Passen	ngers							7						
- TOTAL A	ABOARD -					4	,	4						
Other G	Ground							7						
- GRAND	D TOTAL -	1				4		4						

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Occurrence Date: 01/16/2001

Occurrence Type: Incident

Administrative Information

Investigator-In-Charge (IIC)

Gregg Nesemeier

Additional Persons Participating in This Accident/Incident Investigation:

Les Martin Aviation Safety Inspector FAA-Seattle FSDO 1601 Lind Ave., SW Renton, WA 98055

Mike Huhn Accident Investigator Air Line Pilots Association 535 Herndon Parkway Herndon, VA 20170

Andy Granuzzo Vice President-Safety Emery Worldwide Airlines One Emery Plaza Vandalia, OH 45377